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ADDITIONAL REPORT

OF THE

JOINT COMMITTEE ON REDUCTION OF NONESSENTIAL FEDERAL EXPENDITURES CONGRESS OF THE UNITED STATES

PURSUANT TO

SECTION 601 OF THE REVENUE ACT OF 1941

ON

FEDERAL PERSONNEL AND PAY

SEPTEMBER AND AUGUST 1958

Printed for the use of the Joint Committee on Reduction of Nonessential Federal Expenditures

CONGRESS OF THE UNITED STATES

JOINT COMMITTEE ON REDUCTION OF NONESSENTIAL FEDERAL EXPENDITURES

CREATED PURSUANT TO SECTION 601 OF THE REVENUE ACT OF 1941

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FEDERAL PERSONNEL IN EXECUTIVE BRANCH, SEPTEMBER 1958 AND AUGUST 1958, AND PAY, AUGUST 1958 AND JULY 1958

NOTE WITH REFERENCE TO PERSONAL SERVICE EXPENDITURE FIGURES

It should be noted that the latest expenditure figures for personal service shown in table I of this report are for the month of August 1958 and that they are compared with personal service expenditure figures for the month of July 1958, whereas the latest employment figures covered in this report are for the month of September 1958 and are compared with the month of August 1958. This lag in personal service expenditure figures is necessary in order that actual expenditures may be reported.

(Figures in the following report are compiled from signed official personnel reports by the various agencies and departments of the Federal Government. Table I shows total personnel employed inside and outside continental United States, and pay, by agency. Table II shows personnel employed inside continental United States. Table III shows personnel employed outside continental United States. Table IV gives by agency the industrial workers employed by the Federal Government. For purposes of comparison, figures for the previous month are shown in adjoining columns. Table V is a separate report on foreign nationals who are not counted in tables I, II, III, and IV.)

PERSONNEL AND PAY SUMMARY

(See table I, p. 2)

Information in monthly personnel reports for September 1958 submitted to the Joint Committee on Reduction of Nonessential Federal Expenditures is summarized as follows:

Total and major categories	Civilian personnel in executive branch			Payroll (in thousands) in executive branch		
	In September numbered—	In August numbered—	Increase (+) or decrease (−)	In August was—	In July was—	Increase (+) or decrease (−)
Total [1]	**2,356,493**	**2,373,934**	**−17,441**	**$985,023**	**$1,073,847**	**−$88,824**
Agencies exclusive of Department of Defense	1,263,418	1,276,511	−13,093	522,042	574,262	−52,220
Department of Defense	1,093,075	1,097,423	−4,348	462,981	499,585	−36,604
Inside continental United States	2,158,585	2,176,465	−17,880			
Outside continental United States	197,908	197,469	+439			
Industrial employment	575,286	577,718	−2,432			
Foreign nationals	**208,212**	**211,670**	**−3,458**	**23,791**	**[2] 23,414**	**+377**

[1] Exclusive of foreign nationals shown in the last line of this summary.
[2] Revised on basis of later information.

Table I, below, breaks down the above figures on employment and pay by agencies.

Table II, page 5, breaks down the above employment figures to show the number inside continental United States by agencies.

Table III, page 7, breaks down the above employment figures to show the number outside continental United States by agencies.

Table IV, page 8, breaks down the above employment figures to show the number in industrial-type activities by agencies.

Table V, page 9, shows foreign nationals by agencies not included in tables I, II, III, and IV.

TABLE 1.—*Consolidated table of Federal personnel inside and outside continental United States employed by the executive agencies during September 1958, and comparison with August 1958, and pay for August 1958, and comparison with July 1958*

Department or agency	Personnel				Pay (in thousands)			
	September	August	Increase	Decrease	August	July	Increase	Decrease
Executive departments (except Department of Defense):								
Agriculture	95,094	101,693		6,599	$39,513	$40,023		$510
Commerce [1]	57,795	57,870		75	28,873	31,038		2,165
Health, Education, and Welfare	54,924	55,062		138	24,364	25,000		636
Interior	52,445	55,543		3,098	25,545	27,632		2,087
Justice	30,783	30,956		173	16,422	18,267		1,845
Labor	5,962	5,986		24	2,987	3,226		239
Post Office	541,586	544,184		2,598	207,810	237,102		29,292
State [2]	35,249	[3] 35,251		2	15,111	[3] 15,274		163
Treasury	76,736	77,107		371	36,459	39,762		3,303
Executive Office of the President:								
White House Office	397	401		4	246	257		11
Bureau of the Budget	432	438		6	324	351		27
Council of Economic Advisers	32	32			24	26		2
Executive Mansion and Grounds	71	73		2	28	31		3
National Security Council [4]	62	64		2	43	47		4
Office of Civil and Defense Mobilization	1,612	1,686		74	989	1,016		27
President's Advisory Committee on Government Organization	6	6			4	4		
President's Committee on Fund Raising Within the Federal Service	4	5		1	2		$2	
Independent agencies:								
Airways Modernization Board	274	229	45		140	131	9	
Alaska International Rail and Highway Commission		4		4	3	5		2
American Battle Monuments Commission	543	546		3	91	92		1
Atomic Energy Commission	6,980	7,018		38	4,249	4,547		298

[1] September figure includes 406 seamen on the rolls of the Maritime Administration and their pay.

[2] September figure includes 12,531 employees of the International Cooperation Administration as compared with 12,405 in August, and their pay. These ICA figures include employees who are paid from foreign currencies deposited by foreign governments in a trust fund for this purpose. The September figure includes 2,092 of these trust fund employees and the August figure includes 2,101.

[3] Revised on basis of later information.

[4] Exclusive of personnel and pay of the Central Intelligence Agency.

TABLE 1.—*Consolidated table of Federal personnel inside and outside continental United States employed by the executive agencies during September 1958, and comparison with August 1958, and pay for August 1958, and comparison with July 1958*—Continued

Department or agency	Personnel				Pay (in thousands)			
	September	August	Increase	Decrease	August	July	Increase	Decrease
Independent agencies—Continued								
Board of Governors of the Federal Reserve System	598	600		2	$330	$372		$42
Boston National Historic Sites Commission	2	2			1	1		
Civil Aeronautics Board	712	704	8		424	463		39
Civil Service Commission	3,892	3,893		1	1,946	2,104		158
Civil War Centennial Commission	5	5			4	4		
Commission of Fine Arts	4	4			2	3		1
Commission on Civil Rights	51	46	5		25	25		
Corregidor Bataan Memorial Commission					1	1		
Development Loan Fund	39	38	1		37		$37	
Export-Import Bank of Washington	218	211	7		137	145		8
Farm Credit Administration	850	851		1	479	529		50
Federal Coal Mine Safety Board of Review	7	7			3	4		1
Federal Communications Commission	1,194	1,225		31	700	763		63
Federal Deposit Insurance Corporation	1,229	1,221	8		680	716		36
Federal Home Loan Bank Board	934	921	13		477	517		40
Federal Mediation and Conciliation Service	338	343		5	252	269		17
Federal Power Commission	759	782		23	457	484		27
Federal Trade Commission	719	729		10	450	492		42
Foreign Claims Settlement Commission	85	86		1	52	57		5
General Accounting Office	5,313	5,347		34	2,705	2,949		244
General Services Administration [5]	27,964	28,096		132	11,039	12,466		1,427
Government Contract Committee	23	22	1		13	14		1
Government Printing Office	6,452	6,382	70		3,224	3,454		230
Housing and Home Finance Agency	10,369	10,367	2		5,486	5,998		512
Indian Claims Commission	16	16			12	14		2
Interstate Commerce Commission	2,244	2,257		13	1,246	1,358		112
Lincoln Sesquicentennial Commission	8	9		1	5	5		
National Advisory Committee for Aeronautics [6]		7,976		7,976	4,462	4,837		375
National Aeronautics and Space Administration [6]	7,966		7,966					
National Capital Housing Authority	283	277	6		117	126		9
National Capital Planning Commission	32	31	1		19	22		3

[5] Includes 3 employees of the Federal Facilities Corporation.

[6] Public Law 85-568 created a new agency, the National Aeronautics and Space Administration, which assumed the functions and duties of the National Advisory Committee for Aeronautics abolished thereby.

TABLE 1.—*Consolidated table of Federal personnel inside and outside continental United States employed by the executive agencies during September 1958, and comparison with August 1958, and pay for August 1958, and comparison with July 1958*—Continued

Department or agency	Personnel				Pay (in thousands)			
	September	August	Increase	Decrease	August	July	Increase	Decrease
Independent agencies—Continued								
National Gallery of Art	322	325		3	$116	$129		$13
National Labor Relations Board	1,268	1,213	55		754	803		49
National Mediation Board	113	104	9		80	101		21
National Science Foundation	346	342	4		194	212		18
Panama Canal	14,207	14,212		5	3,655	3,758		103
Railroad Retirement Board	2,455	2,536		81	1,064	1,211		147
Renegotiation Board	319	322		3	215	246		31
St. Lawrence Seaway Development Corporation	178	180		2	94	97		3
Securities and Exchange Commission	881	887		6	509	558		49
Selective Service System	6,335	6,341		6	1,682	1,840		158
Small Business Administration	1,537	1,506	31		821	920		99
Smithsonian Institution	966	1,038		72	428	473		45
Soldiers' Home	1,013	1,021		8	283	313		30
Subversive Activities Control Board	31	32		1	24	25		1
Tariff Commission	220	223		3	137	149		12
Tax Court of the United States	149	147	2		99	105		6
Tennessee Valley Authority	16,170	16,185		15	7,793	8,454		661
Theodore Roosevelt Centennial Commission	8	8			3	3		
U. S. Information Agency	10,775	10,872		97	3,472	3,802		330
Veterans' Administration	172,077	171,692	385		62,498	68,927		6,429
Virgin Islands Corporation	755	723	32		109	113		4
Total, excluding Department of Defense	**1,263,418**	**1,276,511**	**8,651**	**21,744**	**522,042**	**574,262**	**$48**	**52,268**
Net decrease, excluding Department of Defense			**13,093**				**52,220**	
Department of Defense:								
Office of the Secretary of Defense	1,665	1,632	33		1,103	1,150		47
Department of the Army	415,294	417,179		1,885	171,427	183,620		12,193
Department of the Navy	361,215	363,696		2,481	159,526	171,917		12,391
Department of the Air Force	314,901	314,916		15	130,925	142,898		11,973
Total, Department of Defense	**1,093,075**	**1,097,423**	**33**	**4,381**	**462,981**	**499,585**		**36,604**
Net decrease, Department of Defense			**4,348**				**36,604**	
Grand total, including Department of Defense	**2,356,493**	**2,373,934**	**8,684**	**26,125**	**985,023**	**1,073,847**	**48**	**88,872**
Net decrease, including Department of Defense			**17,441**				**88,824**	

TABLE II.—*Federal personnel inside continental United States employed by the executive agencies during September 1958, and comparison with August 1958*

Department or agency	September	August	Increase	Decrease
Executive departments (except Department of Defense):				
Agriculture	93,711	100,248		6,537
Commerce [1]	53,123	53,207		84
Health, Education, and Welfare	53,107	53,261		154
Interior	49,026	51,833		2,807
Justice	30,252	30,417		165
Labor	5,822	5,840		18
Post Office	538,953	541,621		2,668
State [2]	8,531	8,547		16
Treasury	75,731	76,094		363
Executive Office of the President:				
White House Office	397	401		4
Bureau of the Budget	432	438		6
Council of Economic Advisers	32	32		
Executive Mansion and Grounds	71	73		2
National Security Council [3]	62	64		2
Office of Civil and Defense Mobilization	1,612	1,686		74
President's Advisory Committee on Government Organization	6	6		
President's Committee on Fund Raising Within the Federal Service	4	5		1
Independent agencies:				
Airways Modernization Board	274	229	45	
Alaska International Rail and Highway Commission		4		4
American Battle Monuments Commission	14	14		
Atomic Energy Commission	6,947	6,986		39
Board of Governors of the Federal Reserve System	598	600		2
Boston National Historic Sites Commission	2	2		
Civil Aeronautics Board	708	700	8	
Civil Service Commission	3,876	3,876		
Civil War Centennial Commission	5	5		
Commission of Fine Arts	4	4		
Commission on Civil Rights	51	46	5	
Corregidor-Bataan Memorial Commission				
Development Loan Fund	39	38	1	
Export-Import Bank of Washington	218	211	7	
Farm Credit Administration	840	841		1
Federal Coal Mine Safety Board of Review	7	7		
Federal Communications Commission	1,169	1,202		33
Federal Deposit Insurance Corporation	1,227	1,219	8	
Federal Home Loan Bank Board	934	921	13	
Federal Mediation and Conciliation Service	338	343		5
Federal Power Commission	759	782		23
Federal Trade Commission	719	729		10
Foreign Claims Settlement Commission	85	86		1
General Accounting Office	5,227	5,259		32
General Services Administration [4]	27,912	28,045		133
Government Contract Committee	23	22	1	
Government Printing Office	6,452	6,382	70	
Housing and Home Finance Agency	10,180	10,185		5
Indian Claims Commission	16	16		
Interstate Commerce Commission	2,244	2,257		13
Lincoln Sesquicentennial Commission	8	9		1
National Advisory Committee for Aeronautics [5]		7,976		7,976
National Aeronautics and Space Administration [5]	7,966		7,966	

[1] September figure includes 406 seamen on the rolls of the Maritime Administration.

[2] September figure includes 1,766 employees of the International Cooperation Administration as compared with 1,777 in August.

[3] Exclusive of personnel of the Central Intelligence Agency.

[4] Includes 3 employees of the Federal Facilities Corporation.

[5] Public Law 85-568 created a new agency, the National Aeronautics and Space Administration, which assumed the functions and duties of the National Advisory Committee for Aeronautics abolished thereby.

TABLE II.—*Federal personnel inside continental United States employed by the executive agencies during September 1958, and comparison with August 1958*—Con.

Department or agency	September	August	Increase	Decrease
Independent agencies—Continued				
National Capital Housing Authority	283	277	6	
National Capital Planning Commission	32	31	1	
National Gallery of Art	322	325		3
National Labor Relations Board	1,246	1,193	53	
National Mediation Board	113	104	9	
National Science Foundation	346	342	4	
Panama Canal	402	416		14
Railroad Retirement Board	2,455	2,536		81
Renegotiation Board	319	322		3
St. Lawrence Seaway Development Corporation	178	180		2
Securities and Exchange Commission	881	887		6
Selective Service System	6,151	6,156		5
Small Business Administration	1,517	1,484	33	
Smithsonian Institution	956	1,028		72
Soldiers' Home	1,013	1,021		8
Subversive Activities Control Board	31	32		1
Tariff Commission	220	223		3
Tax Court of the United States	149	147	2	
Tennessee Valley Authority	16,170	16,185		15
Theodore Roosevelt Centennial Commission	8	8		
United States Information Agency	2,645	2,618	27	
Veterans' Administration	170,878	170,501	377	
Total, excluding Department of Defense	**1,196,029**	**1,208,785**	**8,636**	**21,392**
Net decrease, excluding Department of Defense			**12,756**	
Department of Defense:				
Office of the Secretary of Defense	1,624	1,590	34	
Department of the Army	355,161	357,307		2,146
Department of the Navy	328,635	331,205		2,570
Department of the Air Force	277,136	277,578		442
Total, Department of Defense	**962,556**	**967,680**	**34**	**5,158**
Net decrease, Department of Defense			**5,124**	
Grand total, including Department of Defense	**2,158,585**	**2,176,465**	**8,670**	**26,550**
Net decrease, including Department of Defense			**17,880**	

TABLE III.—*Federal personnel outside continental United States employed by the executive agencies during September 1958, and comparison with August 1958*

Department or agency	September	August	Increase	Decrease
Executive departments (except Department of Defense):				
Agriculture	1,383	1,445		62
Commerce	4,672	4,663	9	
Health, Education, and Welfare	1,817	1,801	16	
Interior	3,419	3,710		291
Justice	531	539		8
Labor	140	146		6
Post Office	2,633	2,563	70	
State [1]	26,718	[2] 26,704	14	
Treasury	1,005	1,013		8
Independent agencies:				
American Battle Monuments Commission	529	532		3
Atomic Energy Commission	33	32	1	
Civil Aeronautics Board	4	4		
Civil Service Commission	16	17		1
Farm Credit Administration	10	10		
Federal Communications Commission	25	23	2	
Federal Deposit Insurance Corporation	2	2		
General Accounting Office	86	88		2
General Services Administration	52	51	1	
Housing and Home Finance Agency	189	182	7	
National Labor Relations Board	22	20	2	
Panama Canal	13,805	13,796	9	
Selective Service System	184	185		1
Small Business Administration	20	22		2
Smithsonian Institution	10	10		
United States Information Agency	8,130	8,254		124
Veterans' Administration	1,199	1,191	8	
Virgin Islands Corporation	755	723	32	
Total, excluding Department of Defense	67,389	67,726	171	508
Net decrease, excluding Department of Defense			337	
Department of Defense:				
Office of the Secretary of Defense	41	42		1
Department of the Army	60,133	59,872	261	
Department of the Navy	32,580	32,491	89	
Department of the Air Force	37,765	37,338	427	
Total, Department of Defense	130,519	129,743	777	1
Net increase, Department of Defense			776	
Grand total, including Department of Defense	197,908	197,469	948	509
Net increase, including Department of Defense			439	

[1] September figure includes 10,765 employees of the International Cooperation Administration as compared with 10,628 in August. These ICA figures include employees who are paid from foreign currencies deposited by foreign governments in a trust fund for this purpose. The September figure includes 2,092 of these trust fund employees and the August figure includes 2,101.

[2] Revised on basis of later information.

TABLE IV.—*Industrial employees of the Federal Government inside and outside continental United States employed by the executive agencies during September 1958, and comparison with August 1958*

Department or agency	September	August	Increase	Decrease
Executive departments (except Department of Defense):				
Agriculture	3,206	3,295		89
Commerce	2,554	2,006	548	
Interior	6,828	6,926		98
Treasury	5,568	5,630		62
Independent agencies:				
Atomic Energy Commission	157	176		19
Federal Communications Commission	13	13		
General Services Administration	1,156	1,170		14
Government Printing Office	6,452	6,382	70	
National Advisory Committee for Aeronautics [1]		7,976		7,976
National Aeronautics and Space Administration [1]	7,966		7,966	
Panama Canal	7,101	7,155		54
Tennessee Valley Authority	13,367	13,342	25	
Virgin Islands Corporation	755	723	32	
Total, excluding Department of Defense	**55,123**	**54,794**	**8,641**	**8,312**
Net increase, excluding Department of Defense			**329**	
Department of Defense:				
Department of the Army:				
Inside continental United States	[3] 138,865	[3] 139,707		842
Outside continental United States	[3] 9,940	[3] 9,897	43	
Department of the Navy:				
Inside continental United States	204,124	205,612		1,488
Outside continental United States	5,195	5,216		21
Department of the Air Force:				
Inside continental United States	157,689	157,972		283
Outside continental United States	4,350	4,520		170
Total, Department of Defense	**520,163**	**522,924**	**43**	**2,804**
Net decrease, Department of Defense			**2,761**	
Grand total, including Department of Defense	**575,286**	**577,718**	**8,684**	**11,116**
Net decrease, including Department of Defense			**2,432**	

[1] Public Law 85-568 created a new agency, the National Aeronautics and Space Administration, which assumed the functions and duties of the National Advisory Committee for Aeronautics abolished thereby.

[2] Subject to revision.

[3] Revised on basis of later information.

TABLE V.—*Foreign nationals working under United States agencies overseas, excluded from tables I through IV of this report, whose services are provided by contractual agreement between the United States and foreign governments, or because of the nature of their work or the source of funds from which they are paid, as of September 1958 and comparison with August 1958*

Country	Total		Army		Navy		Air Force	
	September	August	September	August	September	August	September	August
Belgium	10	10					10	10
England	4,963	4,969					4,963	4,969
France	22,523	23,029	16,855	16,614			5,668	6,415
French Morocco	4,611	4,626	67	68	836	840	3,708	3,718
Germany	86,525	86,902	74,374	74,780	58	57	12,093	12,065
Japan	81,151	83,534	36,104	[1] 40,627	15,932	[1] 16,025	29,115	26,882
Korea	7,664	7,850	7,664	[1] 7,850				
Malta	78	78			78	78		
Netherlands	41	41					41	41
Norway	25	25					25	25
Trinidad	621	606			621	606		
Total	**208,212**	**211,670**	**135,064**	**139,939**	**17,525**	**17,606**	**55,623**	**54,125**

[1] Revised on basis of later information.

FOREIGN NATIONALS

Table 5 segregates and accounts for certain categories of personal services rendered to the United States Government overseas, which cannot be regarded as ordinary direct employment.

Generally, this personal service is rendered military agencies overseas under agreements with the foreign governments. In most cases the employment is indirect. The foreign governments hire the employees. The United States military agencies in most cases administer or direct the activity.

Personnel hired and used under such circumstances cannot be properly considered in the same category as regular employment, but they are used and should be counted for what they are.

The Joint Committee on Reduction of Nonessential Federal Expenditures is endeavoring to identify these groups of employees and to count them along with, but separate from, the regularly reported United States employment overseas.

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STATEMENT BY SENATOR HARRY F. BYRD (D. VA.), CHAIRMAN OF THE JOINT COMMITTEE ON REDUCTION OF NONESSENTIAL FEDERAL EXPENDITURES, in connection with the monthly report on federal personnel and pay for September 1958. For release in afternoon papers Friday, October 31, 1958.

Executive agencies of the Federal Government reported civilian employment in the month of September totaling 2,356,493. This was a net decrease of 17,441 as compared with employment reported in the preceding month of August.

Civilian employment reported by the executive agencies of the Federal Government, by months in fiscal year 1959, which began July 1, 1958, follows:

Month	Employment	Increase	Decrease
July	2,373,410	6,306	- -
August	2,373,934	524	- -
September	2,356,493	- -	17,441

Total federal employment in CIVILIAN AGENCIES for the month of September was 1,263,418, a decrease of 13,093 as compared with the August total of 1,276,511. Total civilian employment in the MILITARY AGENCIES in September was 1,093,075, a decrease of 4,348 as compared with 1,097,423 in August.

Civilian agencies reporting the larger decreases were Department of Agriculture with 6,599, Department of the Interior with 3,098, Post Office Department with 2,598, and Treasury Department with 371. Decreases in the Departments of Agriculture and Interior were largely seasonal. The largest increase was reported by Veterans Administration with 385.

In the Department of Defense major decreases in civilian employment were reported by the Department of the Navy with 2,481 and the Department of the Army with 1,885.

Inside continental United States civilian employment decreased 17,880 and

Inside continental United States civilian employment decreased 17,880 and outside continental United States civilian employment increased 439. Industrial employment by federal agencies in September totaled 575,286, a decrease of 2,432.

These figures are from reports certified by the agencies as compiled by the Joint Committee on Reduction of Nonessential Federal Expenditures.

FOREIGN NATIONALS

The total of 2,356,493 civilian employees certified to the Committee by federal agencies in their regular monthly personnel reports includes some foreign nationals employed in U. S. Government activities abroad, but in addition to these there were 208,212 foreign nationals working for U. S. military agencies during September who were not counted in the usual personnel reports. The number in August was 211,670. A breakdown of this employment for September follows:

COUNTRY	TOTAL	ARMY	NAVY	AIR FORCE
Belgium	10	--	--	10
England	4,963	--	--	4,963
France	22,523	16,855	--	5,668
French Morocco	4,611	67	836	3,708
Germany	86,525	74,374	58	12,093
Japan	81,151	36,104	15,932	29,115
Korea	7,664	7,664	--	--
Malta	78	--	78	--
Netherlands	41	--	--	41
Norway	25	--	--	25
Trinidad	621	--	621	--
TOTAL	208,212	135,064	17,525	55,623